Safety of Gas Gathering Lines



Safety of Gas Gathering Pipelines

Extension of Reporting Requirements, Regulation of Large, High-Pressure Lines, and Other Related Amendments

Docket No. PHMSA–2011–0023 RIN: 2137-AF38 86 FR 63296, Nov. 15, 2021 (referred to as RIN-3)

> US DOT PHMSA Office of Pipeline Safety



Pipeline and Hazardous Materials Safety Administration

Safety of Gas Gathering Lines

- Final Rule Published 11/15/21
 - Effective date: May 16, 2022
- Major Topics
 - New Type C category
 - Incident and annual reporting
 - Incidental gathering
- Technical Corrections/ petition response
 - <u>87 FR 26296</u> Correction Publication Date: May 4, 2022
 - <u>87 FR 35675</u> Second Correction Publication Date: June 13, 2022
- <u>Limited stay of enforcement</u>: Sec. 192.9 requirements for Type C pipelines less than or equal to 12.75" until May 17, 2024



Overview of Requirements prior to this Rule

- Gathering pipelines transport gas from production facilities to a transmission line or distribution main.
- Prior to issuance of this final rule (RIN-3):
 - The start and end points of gathering were defined in API RP 80 *(1st edition, April 2000)* and § 192.8.
 - Existing Regulated Onshore Gas Gathering included:
 - Type A: "High Pressure" in Class 2-4 areas
 - Type B: "Low Pressure" in Class 2-4 areas
 - Class 1 gathering was exempt from parts 191 and 192.





Highlights of New Requirements

- Annual and incident reporting for all gas gathering lines, including previously unregulated lines (over 425,000 miles of pipe)
- Newly regulated "Type C" and "Type R" gathering lines
- Type C Previously-unregulated gathering pipelines (Dia. ≥ 8.625", SMYS
 >20%) in Class 1 locations now subject to safety standards
- Type R All other onshore gathering lines in Class 1 and 2 locations
 Defined in Part 192, Only regulated in Part 191
- "Incidental Gathering" line exception limited to lines 10 miles or less from the furthermost downstream endpoint of gathering for newly constructed lines (after May 16, 2022). No other definitional changes adopted



Compliance Dates

- Final Rule Effective Date: May 16, 2022
- Reporting
 - Incident reports: Report events occurring after May 16, 2022
 - Annual reports: 2022 reports due March 2023
- Identify Type C lines: November 16, 2022
- Section 192.9 compliance: May 16, 2023
- Section 192.9 compliance for lines that become Type C after May 16, 2022: 1 year from date they become Type C lines
- MAOP lookback: 5-year period ending May 16, 2023
- Enforcement discretion
 - Incidental gathering lines constraints: constructed after May 16, 2022
 - Part 192 requirements for Type C pipelines ≤12.75": May 17, 2024



Corrections to Final Rule

- Technical Correction issued May 4, 2022 provided for response to Petition and corrections <u>87 FR 26296</u>
 - Petition Response
 - Changes to SRCR reporting requirements,
 - Determination of Type C (MAOP alternative), and
 - Issued an Enforcement Discretion on Incidental Gathering
- PHMSA issued an additional Technical Correction on June 13, 2022 to correct an inadvertent error that removed offshore gathering from reporting <u>87 FR 35675</u>
 - §191.15 "Each operator of a transmission, offshore gathering, or a regulated onshore gathering pipeline system ..."
 - §191.17 "Each operator of a transmission, offshore gathering, or regulated onshore gathering pipeline system ..."





Litigation and Settlement - API appeal / GPA petition -

- June 27, 2022 Order Granting Abeyance issued by US Court of Appeals, and litigation will be stayed during pendency of the Enforcement Discretion
- July 8, 2022 Enforcement Discretion for Particular Type C Gas gathering Pipelines
 - Pipelines with Outer Diameter greater than or equal to 8.625" but less than or equal to 12.75 have extend compliance deadline for Safety Requirements in 192.9 Deadline extended to May 17, 2024.



Gathering Lines Prior to the RIN 3

- Gathering line transports gas from a current production facilities to a transmission line or distribution main (§ 192.3 Definitions)
- Start and end points of gathering defined in API RP 80 (*1st edition, April 2000*) and § 192.8
 - Regulated Onshore Gas Gathering included:
 - Type A: "High Pressure" in Class 2-4 areas
 - Type B: "Low Pressure" in Class 2-4 areas
 - Class 1 gathering exempt from Part 191 and Part 192



Previously Defined Gathering Line Types: Type A and Type B (§192.8)

Type A

- Metallic, MAOP with hoop stress $\geq 20\%$ SMYS
- Non-metallic with MAOP >125 psig
- Class 2, 3, or 4 locations

Type B

- Metallic with MAOP < 20% SMYS
- Non-metallic with MAOP $\leq 125 \text{ psig}$
- Class 3 and 4, Class 2 by one of three methods (cluster)



Gathering Line "Evolution"

- Convectional wells used when regulations issues; used smaller diameter piping and lower pressures
- Never anticipated:
 - Growth of new technology for horizontal wells
 - Shale plays such as Utica and Marcellus

Lower Risk Smaller, Lower Pressure Gathering Lines



Higher Risk Larger, Higher Pressure Gathering Lines



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Highlights of New Requirements

- Annual and incident reporting for <u>all</u> onshore gas gathering lines, including previously unregulated lines
- Newly regulated "Type C" and "Type R" gathering lines
- Limits use of incidental gathering line exception
 - Limited to lines ≤ 10 miles from the furthermost downstream endpoint of gathering
 - Applies to new, replaced, relocated or otherwise changed lines after May 16, 2022



Revised Gathering Line Code Sections

§ 192.3 Definitions - Gathering line means a pipeline that transports gas from a current production facility to a transmission line or main.

This new regulation did not change the definition of gathering it just added new types of regulated onshore gathering (Types C & R).

§ 192.8 How are onshore gathering pipelines and regulated onshore gathering pipelines **determined**?

Note that Operators are still required to use API RP 80 1st edition (April 2000) to determine if pipeline is designated as gathering.

§ 192.9 What **requirements** apply to gathering pipelines?



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New Gathering Lines: Type C

Outside diameter greater than or equal to 8.625 inches and any of the following:

- Metallic and the MAOP produces a hoop stress of > 20% SMYS; or
- If the stress unknown, segment is metallic and the MAOP > 125 psig (862 kPa); or
- Non-metallic (or Composite) and the MAOP > 125 psig (862 kPa); and
- In a class 1



New Gathering Lines: Type R

"All other onshore gathering lines"

- § 191.3 Definitions Reporting-regulated gathering means a Type R gathering line as determined in § 192.8 of this chapter. A Type R gathering line is subject only to this part.
- § 192.8(c)(3) A Type R gathering line is subject to reporting requirements under part 191 of this chapter but is not a regulated onshore gathering line under this part.



Type R Reporting Requirements

§ 191.5 Immediate notice of certain incidents. Call within 1 hour of discovery

§ 191.15 Incident report. Type R use form DOT F 7100.2-2 *New Form*

§ 191.22 National Registry of Operators Must get an OPID Use Form DOT F 1000.1

§ 191.17 Annual report.

First report due March 2023 Type R use form DOT F 7100.2-3 *New Form*



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Type R Requirements

Type R gathering must:

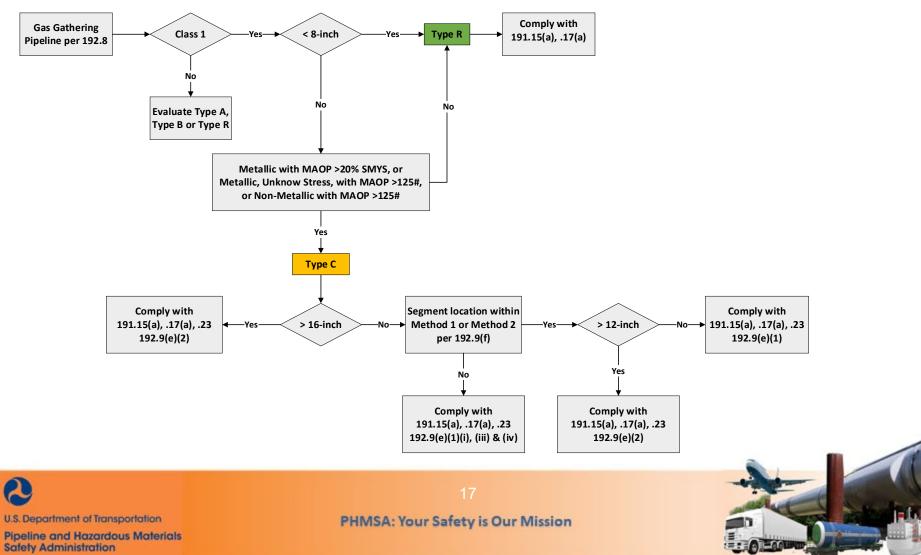
- § 191.22 National Registry of Operators.
 - Yes, you must get an OPID
 - All use Form DOT F 1000.1 (see website)
- § 191.23 Reporting safety-related conditions? No for Type R
- § 191.29 National Pipeline Mapping System? No



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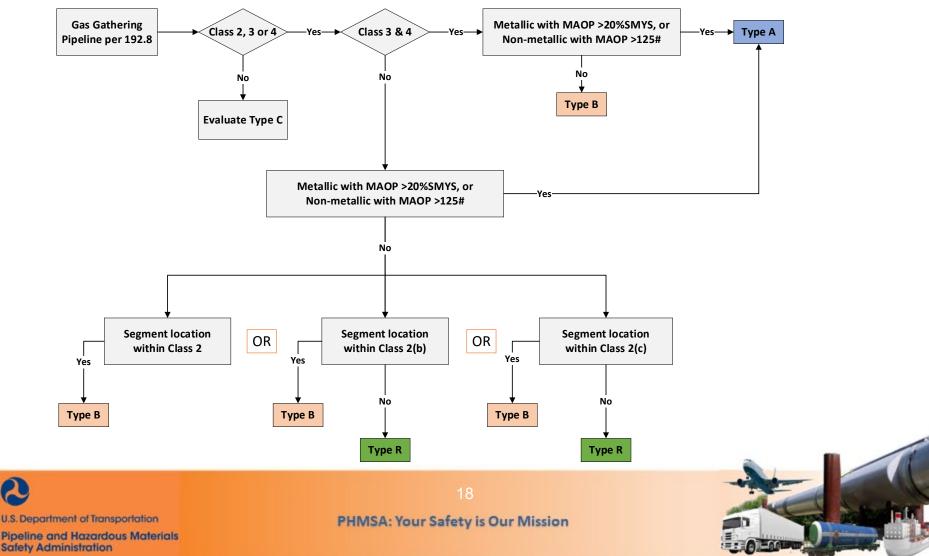
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Regulatory Flow Chart for Class 1 Locations



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Regulatory Flow Chart for Class 2, 3, & 4 Locations



Summary of Type C Requirements

Criteria	Type C requirements (cumulative)	
Diameter equal to greater than	Damage prevention § 192.614	
8.625 inches	Emergency Plans § 192.615	
	New/replaced - Design, installation,	
	construction, inspection, and testing	
	requirements*	
Diameter 8.625 inches through	The above and:	
12.75 inches with a building	Public Awareness § 192.616	
within the potential impact	Line Markers § 192.707	
circle (PIC):	Corrosion control (subpart I)	
	Leakage surveys (192.706)	
Diameter > 12.75 inches	The above and:	
through 16 inches with a	Plastic pipe requirements	
building within the PIC, or	Establish maximum allowable operating	
Diameter > 16 inches	pressure (MAOP, § 192.619)	

* Exceptions created for short replacement sections and composite pipe





Safety of Gas Gathering Lines - Rule Coverage

Provision	Scope	Mileage*
Reporting (incident, annual) Part 191	Previously unregulated gathering	>400,000 miles
Design, Construction, initial Inspection and Testing**	All new and replaced Type C (diameter ≥ 8.625")	New & replaced only
Damage Prevention § 192.614	All Type C (diameter ≥ 8.625")	90,863 miles
Emergency Plans § 192.615	All Type C (diameter ≥ 8.625")	90,863 miles
Public Awareness § 192.616		20,336 miles
Line Markers § 192.707	Diameter 8.625" through 16" with a PIR exception All Type C with a diameter >16"	20,336 miles
Corrosion Control Subpart I to part 192	Diameter 8.625" through 16" with a PIR exception All Type C with a diameter >16"	20,336 miles
Leakage Surveys and Repairs §§ 192.703, 192.706	Diameter 8.625" through 16" with a PIR exception All Type C with a diameter >16"	20,336 miles
Maximum Allowable Operating Pressure § 192.619	Diameter >12.75" through 16" with a PIR exception All Type C with a diameter >16"	13,760 miles
Plastic Pipe Requirements	Diameter >12.75" through 16" with a PIR exception All Type C with a diameter >16"	13,760 miles

* Estimated ** Allowance for the use of composite pipe and short segment replacements



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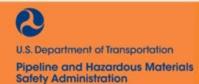




Type C Gathering

Type C gathering \geq 8.625" must:

- Follow "all" reporting requirements of Part 191
- A new, replaced, relocated, or otherwise changed ... be designed, installed, constructed, initial inspection, and tested in accordance with the requirements in subparts B though G and J of this part applicable to transmission lines;
- Carry out a Damage Prevention program under §192.614;
- Develop and implement procedures for emergency plans in accordance with § 192.615.





Type C Gathering

If you are 8" or greater AND meet "Criteria", you must also:

- If the pipeline is metallic, control corrosion according to requirements of subpart I of this part applicable to transmission lines except for § 192.493;
- Develop and implement a written public awareness program in accordance with § 192.616; *API RP 1162 (1st edition, Dec. 2003)*
- Install and maintain line markers according to the requirements for transmission lines in § 192.707; and
- Conduct leakage surveys in accordance with the requirements for transmission lines in § 192.706 using leak-detection equipment, and promptly repair hazardous leaks in accordance with §192.703(c).



Type C Gathering

If you are > 12" AND meet "Criteria", you must also:

- If the pipeline contains plastic pipe, comply with all applicable requirements of this part for plastic pipe or components. This does not include pipe and components made of composite materials that incorporate plastic in the design; and
- Establish the MAOP of the pipeline under §192.619(a) or
 (c) and maintain records used to establish the MAOP for the life of the pipeline.





Exemption Criteria

192.9 (f) Exceptions

1) Compliance with paragraphs (e)(1)(ii), (v), (vi), and (vii) and (e)(2)(i) and (ii) of this section is not required for pipeline segments that are 16 inches or less in outside diameter if one of the following criteria are met:

- (i) Method 1
- (ii) Method 2

(2) Paragraph (e)(1)(i) of this section is not applicable to pipeline segments 40 feet or shorter in length that are replaced, relocated, or changed on a pipeline existing on or before May 16, 2022.





Exemption Criteria: Method 1

Method 1. The segment is not located within a potential impact circle containing a building intended for human occupancy or other impacted site. The potential impact circle must be calculated as specified in § 192.903, except that a factor of 0.73 must be used instead of 0.69. The MAOP used in this calculation must be determined and documented in accordance with paragraph (e)(2)(ii) of this section.

$PIR = 0.73 * \sqrt{MAOP * d^2}$

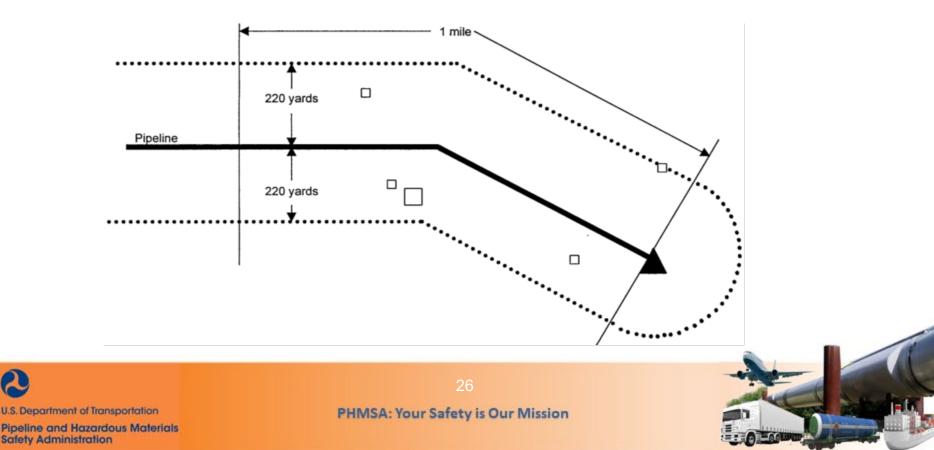


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Exemption Criteria: Method 2

 Method 2. The segment is not located within a class location unit (see § 192.5) containing a building intended for human occupancy or other impacted site.



What does "building intended for human occupancy or other impacted site" mean?

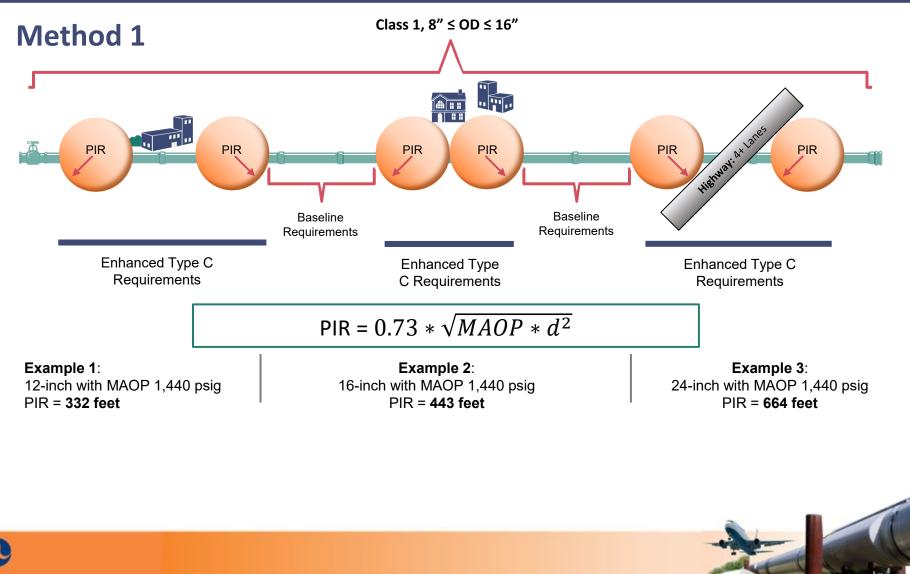
- Any building that may be occupied by humans, including homes, office buildings factories, outside recreation areas, plant facilities, etc.;
- A small, well-defined outside area (such as a playground, recreation area, outdoor theater, or other place of public assembly) that is occupied by 20 or more persons on at least 5 days a week for 10 weeks in any 12-month period (the days and weeks need not be consecutive); or
- Any portion of the paved surface, including shoulders, of a designated interstate, other freeway, or expressway, as well as any other principal arterial roadway with 4 or more lanes.

It is not the same as an "identified site" under IM in 192.903





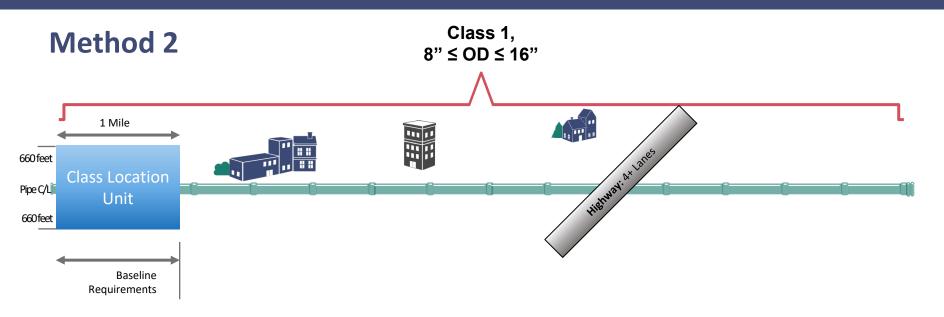
Example: Method 1



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Example: Method 2

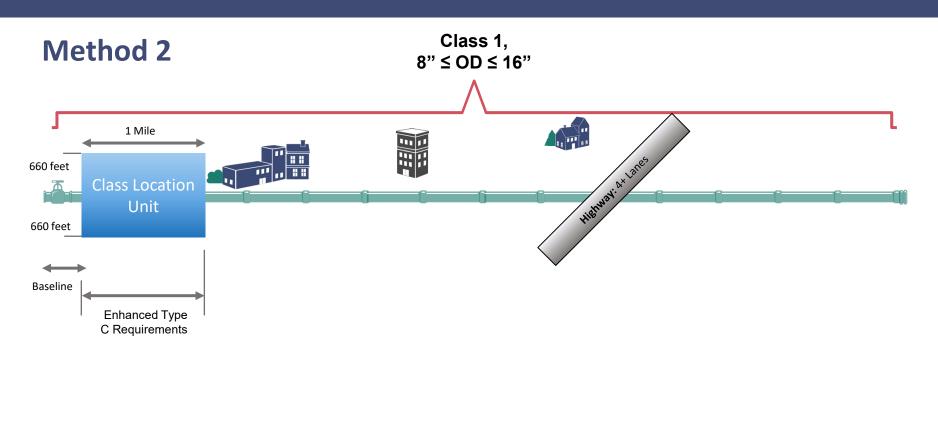


Application of Continuous Sliding Mile



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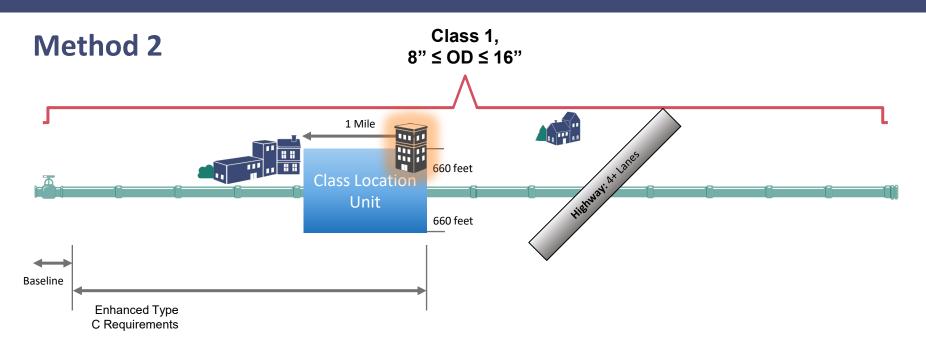


Application of Continuous Sliding Mile



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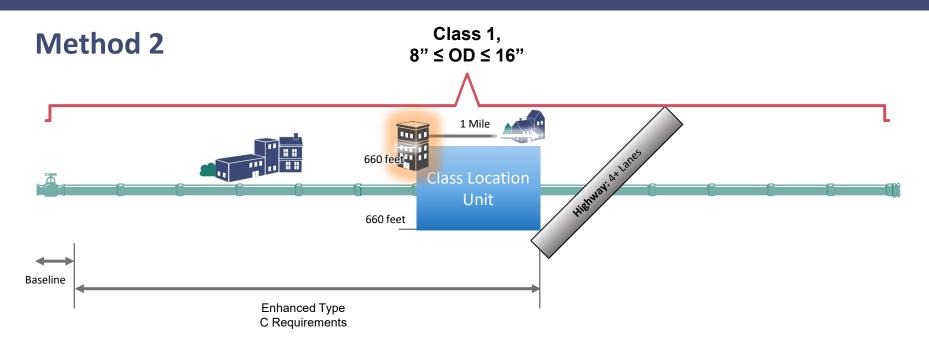


Application of Continuous Sliding Mile



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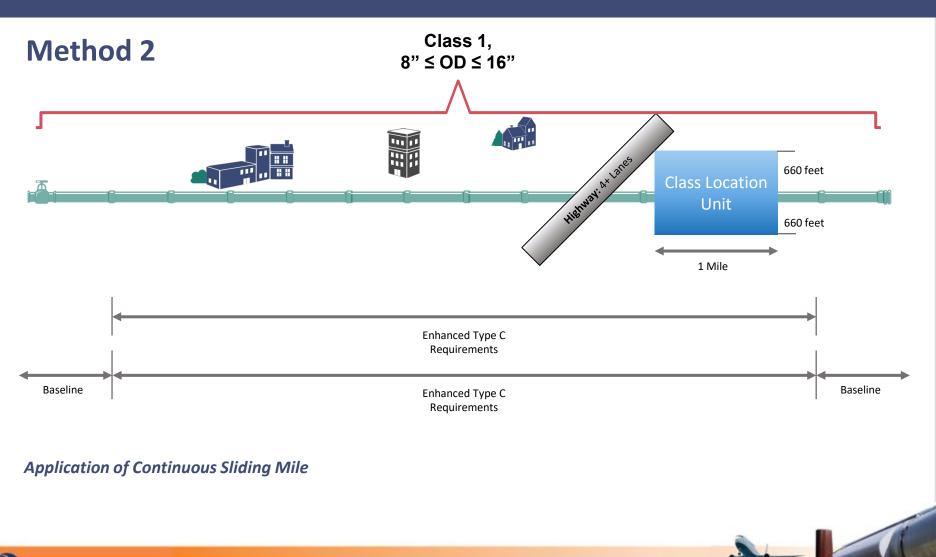


Application of Continuous Sliding Mile



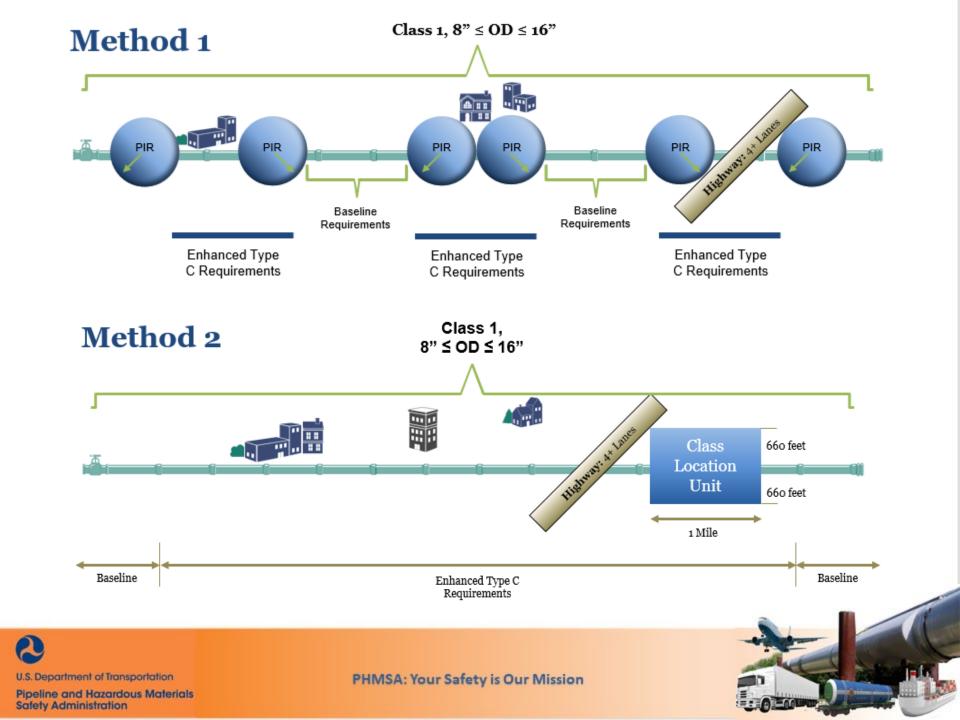
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Compliance Deadlines (again)

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General Information

Docket:

https://www.regulations.gov/docket/PHMSA-2011-0023

Website Link: <u>https://www.phmsa.dot.gov/pipeline/gas-gathering/gas-gathering-regulatory-overview</u>

Contacts: <u>Chris.McLaren@dot.gov</u>



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Additional Resources and Tools

- PHMSA Homepage, Office of Pipeline Safety
 - <u>www.phmsa.dot.gov</u>
- Standards & Rulemaking
 - <u>http://www.phmsa.dot.gov/pipeline/regs</u>
- PHMSA Technical Resources
 - <u>https://www.phmsa.dot.gov/technical-</u> <u>resources/pipeline/pipeline-technical-resources-</u> <u>overview</u>
 - GPAC Meeting slides for reference at "Public Meetings" tab (<u>https://primis.phmsa.dot.gov/meetings/</u>)
- PHMSA's Stakeholder Communications Site
 - <u>http://primis.phmsa.dot.gov/comm</u>
- For Federal Regulations (Official Version)
 - <u>www.ecfr.gov</u>



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Thank You for Your Participation in Pipeline Safety



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